

## Message Text

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PAGE 01 STATE 106952  
ORIGIN NEA-04

INFO OCT-01 ISO-00 /005 R

66011

DRAFTED BY NEA/RA:SEPALMER,JR:BAM  
APPROVED BY NEA/RA:SEPALMERJR  
NEA:HCOLLUMS(SUBS)

-----111835Z 022932 /43

O 111556Z MAY 77

FM SECSTATE WASHDC

TO AMEMBASSY MADRID IMMEDIATE

C O N F I D E N T I A L STATE 106952

FOR NEA DEPUTY ASST SEC SOBER

FOLLOWING REPEAT ANKARA 3591 ACTION SECSTATE  
INFO ISLAMABAD LONDON TEHRAN 10 MAY 77

QUOTE

C O N F I D E N T I A L ANKARA 3591

FOR NEA DEPUTY ASST SEC SOBER

E.O. 11652: XGDS-1

TAGS: PFOR, CENTO

SUBJECT: CENTO MINISTERIAL MEETING: SECGEN'S PROPOSALS REGARDING  
GUARANTEE AGAINST INDIRECT AGGRESSION

REF: STATE 81283

1. CENTO SECGEN BAYULKEN HAS SENT US AN 18-PAGE "TALKING  
PAPER" WHICH CONTAINS WHAT APPEARS TO BE THE PROPOSAL THAT  
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HE MENTIONED DURING HIS RECENT VISITS TO LONDON AND  
WASHINGTON (REFTEL).

2. THE FIRST 15 PAGES OF THE PAPER PRESENT IN SOME DETAIL  
THE ARGUMENT THAT CENTO DOES HAVE A MANDATE TO RESIST INDIRECT  
SOVIET AGGRESSION, THAT THE U.S. ON PAST OCCASIONS HAS  
ENDORSED THIS INTERPRETATION OF CENTO'S MANDATE, AND THAT

IT IS MUCH MORE LIKELY THAT THE SOVIET UNION WOULD SUPPORT A THIRD PARTY AGAINST A REGIONAL COUNTRY THAN THAT IT WOULD STATE AN OPEN, DIRECT ATTACK. THE PAPER THEN PROCEEDS TO MAKE THE FOLLOWING PROPOSAL:

A. IF A CENTO REGIONAL MEMBER IS THE VICTIM OF ARMED AGGRESSION BY A COUNTRY OTHER THAN THE USSR, THE REGIONAL MEMBER WILL APPLY TO THE SECURITY COUNCIL, WHERE A SOVIET VOTO PROBABLY WOULD PREVENT EFFECTIVE ACTION.

B. THE REGIONAL COUNTRY WOULD THEN ASK THE UN GENERAL ASSEMBLY FOR HELP AND COULD EXPECT THAT THE GENERAL ASSEMBLY WOULD CHARGE THE ATTACKING COUNTRY WITH ARMED AGGRESSION AND DEMAND THAT IT DESIST.

C. IF THE AGGRESSION NONETHELESS PERSISTS, THE NON-REGIONAL CENTO PARTNERS(I.E., THE U.S. AND U.K.) WOULD APPLY TO THEIR LEGISLATURES FOR AUTHORIZATION TO HELP THE VICTIM IN ACCORDANCE WITH THEIR OBLIGATIONS UNDER THE UN CHARTER.

D. AN UNDERSTANDING CONFIRMING SUCH A PROCEDURE WOULD BE REGISTERED IN WRITING WITHIN THE CENTO MINISTERIAL COUNCIL.

3. COMMENT: THIS PROPOSAL, CONCERNING WHICH EMBASSY HAS OBVIOUS RESERVATIONS, WAS TRANSMITTED TO AMBASSADOR WITH COVERING LETTER DATED MAY 9 REQUESTING THAT IT BE TRANSMITTED TO MEMBER GOVTS" FOR THEIR STUDY AND CONSIDERATION.

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MACOMBER  
UNQUOTE CHRISTOPHER.

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NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NONAGGRESSION, REGIONAL DEFENSE ORGANIZATIONS, BRIEFING MATERIALS, MINISTERIAL MEETINGS, FOREIGN COMMITMENTS  
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**Disposition Date:** 22 May 2009  
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**Original Handling Restrictions:** n/a  
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**TAGS:** PFOR, PORO, CENTO, (BAYULKEN, UMIT HALUK)  
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**Type:** TE  
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**Review Markings:**  
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